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Marc Erik Elias PHONE: (202) 434-1609 FAX: (202) 654-9126

EMAIL: MElias@perkinscoie.com

October 27, 2011

Jeff Jordan
Supervisory Attorney
Complaints Examination & Legal Administration
Federal Election Commission
999 E Street, NW
Washington DC 20463

Re: MUR 6497

Dear Mr. Jordan:

This constitutes the response of McCaskill for Missouri 2012 (the "2012 Committee"); Darold E. Crotzer, in his official capacity as Treasurer to McCaskill for Missouri 2012; McCaskill for Missouri (the "2006 Committee"); and Sandra Querry, in her official capacity as Treasurer to McCaskill for Missouri ("Respondents"), to the Complaint filed by the Missouri Republican State Committee ("Complainant") on August 23, 2011.

The Complaint – which, in Complainant's own words, is based on a "cursory review of Senator's McCaskill's filings" and "oursory analysis" – should be dismissed.

#### I. The Complaint Does Not Allege Facts Showing that 2012 Committee Violated Act

The Complaint does not "allege specific facts, which, if proven true, would constitute a violation of the" Federal Election Campaign Act (the "Act") by the 2012 Committee.<sup>2</sup> As a result, the Complaint against the 2012 Committee should be dismissed.<sup>3</sup>

<sup>&</sup>lt;sup>1</sup> Complaint, at 2-3.

<sup>&</sup>lt;sup>2</sup> Statement of Reasons of Commissioners David M. Mason, Bradley A. Smith, Karl J. Sandstrom, and Scott E. Thomas, Matter Undar Review 4960 (Clinton for U.S. Sennie Exploratory Committee) (Dec. 21, 2000) (finding that Commission may find reason to believe only where complaint meets this threshold standard).

<sup>&</sup>lt;sup>3</sup> See Statement of Reasons of Vice Chairman Matthew S. Petersen and Commissioners Caroline C. Hunter and Donald F. McGhan, Matter Under Review 6056 (Protect Colorado Jobs) (June 1, 2009), n. 12 ("Therefore, facts

#### The Complaint alleges:4

According to various press reports (Exhibit B), Senator McCaskill used taxpayer dollars to fund her travel on a private jet to political events. These events reportedly took place on March 3, 2007 (in Hannibal, MO) and May 19, 2007 (in Kansas City, MO). Once caught, Senator McCaskill admitted to misusing taxpayer funds and wrote a personal check to cover the cost of those flights.

The Complaint them concludes that the 2012 Committee should have reported these payments as in-kind contributions and, by failing to do so, violated the Act.

But the Complaint's factual allegations do not support its legal conclusion. A payment for noncommercial travel is an in-kind contribution to an authorized campaign committee only when the noncommercial travel is taken "on behalf of" that campaign committee. The Complaint, however, does not allege that the two trips were taken "on behalf of" the 2012 Committee. And Exhibit B, the only factual evidence that Complainant presents in support of the allegation, describes the March 3 Hannibal event as the "local Democratic Party's annual Hannibal Days" and the May 19 Kansas City event as "a Democratic event[]."

Because it fails to allege specific fants, which, if proven true, would constitute a violation of the Act, the Complaint against the 2012 Committee should be dismissed.

## II. The Level of Additional Activity Reported by the 2006 Cammittee Does Not Justify Further Commission Action

On July 15, 2011, in anticipation of termination, the 2006 Committee filed several amendments to its 2006 report.<sup>7</sup> The 2006 Committee filed these amendments on its own volition, not in

presented in the complaint that are not rebutted must be sufficient to sustain a violation of the law. Only if this threshold is met will there be a reason to investigate. The RTB standard does not permit a complainant to present mere assignations that the Act has been violated and request that the Commission undertake an investigation to determine whether there are facts to support the charges.").

<sup>&</sup>lt;sup>4</sup> Complaint, at 2.

<sup>&</sup>lt;sup>5</sup> See 11 C.F.R. § 100.93(c)(1).

<sup>&</sup>lt;sup>6</sup> Complaint, at Exhibit B.

<sup>&</sup>lt;sup>7</sup> It is common for committees on the verge of termination to amend earlier reports, as they close out their accounts. It is even more understandable in the case of the 2006 Committee, because its lead compliance staffer was killed in a July 2006 plane crash and was replaced by junior level staffers. See Letter from McCaskill for Missouri to Jill Sugarman, Reports Analyst Division (July 29, 2011), available at <a href="http://www.fec.gov">http://www.fec.gov</a>. To minimize the likelihood

response to a complaint or an RFAI. The amendments were filed in the midst of Senator McCashill's contented re-chection campaign, providing full disclosure to the electorate more than one year befire voters go to the polis. Complainant alleges that one of these amendments, the 2006 post-general report, reveals "massive and ongoing" reporting violations and provides a basis for the Commission to "open an investigation into Senator McCaskill's campaign activities; conduct a full audit of her campaign committee; impose the necessary civil fines and penalties; and take whatever other action the Commission deems appropriate."

This is pure hyperbols. The aroundments did not aroute an "ongoing" problem; they corrected the reporting errors that were made during the 2006 election cycle. Nor were the reporting errors in the original post-general report "massive" in nature. The initial post-general report, fried in law 2006, underreported omeipts by 9.7 percent and dishumenents by 9.9 percent. The only legal source that Complainant cites in support of its demand for action against the 2006 Committee is a list of referrals that the Reports Analysis Division ("RAD") made to the Office of General Counsel. But, as Table 1 shows (see Appendix), the level of underreported activity by the referred committees dwarfs the level of underreported activity by the 2006 Committee. Each of the referred committees had unreported receipts or disbursements that were more than 15 percent of the reported receipts or disbursements (with all but one over 20 percent and some in excess of 100 percent). In contrast, the level of underreporting in the 2006 post-general report was less than 10 percent. The contrast of the reported receipts of the level of underreporting in the 2006 post-general report was less than 10 percent.

In other instances in which reporting errors were de minimus (e.g. less than 10 percent) and the committees amended their reports to correct the errors, the Commission dismissed complaints urging further action. 11 It should do the same here, and dismiss the complaint against the 2006 Committee.

of future problems, the 2012 Committee hired a new compliance firm with significant experience in Federal campaigns.

<sup>&</sup>lt;sup>8</sup> Complaint, at 4.

<sup>&</sup>lt;sup>9</sup> See Exhibit A. The uriginal post-general report included \$2,647,530:77 in total disbursaments (Line 22) and \$3,050,145.89 (Line 16) in total receipts. The amended post-general report included \$3,351,648.28 in total disbursements (Line 22) and \$2,903,472.23 in total receipts (Line 16).

<sup>&</sup>lt;sup>10</sup> Complainant alleges that the level of misreporting was more than 20 percent. Complainant arrives at this figure erroneously, however. The RAD has calculated misreporting levels by looking at "total receipts" and "total disbursements," not by examining one particular type of receipt or disbursement.

<sup>&</sup>lt;sup>11</sup> See, e.g. Matter Under Review 5989 (Shafroth for Congress) (Aug. 6, 2008) (dismissing complaint where committee failed to itemize 7 percent of its contributions during election cycle).

October 27, 2011 Page 4

Very truly yours,

Mar E-Elia LIB

Marc E. Elias
Counsel to Respondents

# Exhibit A



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# FEC FORM 3

### **REPORT OF RECEIPTS** AND DISBURSEMENTS

For An Authorised Committee

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#### **SUMMARY PAGE**

of Receipts and Disbursements

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# POST-ELECTION DETAILED SUMMARY PAGE Report of Receipts and Disbursements

FEC Form 3 (Revised 07/05)

3/1512

- . If the candidate participated in the general election, use this form for the 30-day Post-General report.
- . If the bimilidate did NOT participate in tire (memoral election, use that form far this Year-end repeat covering disertiph December 31 of the election year (due on January 31).

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(c) Other Political Committees		
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# POST-ELECTION DETAILED SUMMARY PAGE Report of Receipts and Disbursemen

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	(d) The Candidata		<u> </u>
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	(e) TOTAL CONTRIBUTIONS (other than	loans) (add Lines 11(a)(iii), (b), (c) and (d))	
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12.	TRANSFERS FROM OTHER AUTHORIZE	COMMITTEES	
	18044.71	435375.32	2044.71
13.	LOANS: (a) Made or Guaranteed by the Candidate		
	0.00	494239.50	0.00
	(b). All Other Loans		
	0.00	0.00	0.00
(c).	TOTAL LOANS (add Lines 13(a) and (b))		
	0.00	494239.50	0.00
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### POST ELECTION DETAILED SUMMARY PAGE

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### POST ELECTION DETAILED SUMMARY PAGE

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(c) Other political committees (such as PACs)		
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(d) TOTAL CONTRIBUTION REFUNDS (See Lin	ss 20(s), (b) and (c) )	
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21. OTHER DISBURSEMENTS		
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22. TOTAL DISBURSEMENTS (add lines 17, 18, 19	(c), 20(d), and 21)	
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III. NET CONTRIBUTIONS (OTHER THAN I	-OANS)	
(Note: Substitute in Seu of Line #6 of S	iummary Page for this report only; subtract line 29(d) I	rom Line 11(e))
2880733.22	10933475.20	44258.64
	landerske de melanske skrivet melanske de de met	
IV. NET OPERATING EXPENDITURES		
(Note: Substitute in lieu of Line #7 of S	ummary Page for this report only; subtract line 14 from	Line 17)
2853041.34	10877530.10	366709,79
V. CASH SUMM	ARY	
23. CASH ON HAND AT BEGINNIG OF BEPARTING	3 PERIOD	667954.78
24. TOTAL RECEIPTS AT THIS PERIOD (from Line	19)	2903472,23
25. SUBTOTAL(add Line 23 and Line 24)	Distance minimizare a poco coto o code; till agred in a cotamo code sparent and all by populare by chicago a ma	3571427.01
·	ım <b>Line 22)</b>	3351648.28
27. CASH ON HAND AT CLOSE OF REPORTING P	•	219778.73
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